

**N. Zhurbina**

# **EUROPEAN UNION MIGRATION POLICY**

## **Study guide**

EUMig - Migration in the EU:  
challenges and opportunities  
Project number 574993-EPP-1  
-2016-1-RU-EPPJMO-MODULE

Co-funded by the  
Erasmus+ Programme  
of the European Union



Reviewers:

Barinov I.I., research fellow at the Center for Comparative Socio-Economic and Political Studies  
staff member at the Department for Comparative Political Studies, IMEMO RAS

Bardin A.L., research fellow at the Section for Analysis of Political Change and Identity, staff  
member at the Department for Comparative Political Studies, IMEMO RAS

Zhurbina N.E. European Union Migration Policy: study guide for students. / Zhurbina  
N.E. – Voronezh, 2018. - 119 P.

This study guide was prepared at the Department of Regional Studies and National  
Economies of the Faculty of International Relations of the Voronezh State University. The guide  
contains topics on general theoretical aspects of migration policy, the role of international  
organizations in the development of migration policy, the basic principles of immigration policy  
and the evolution of pan-European migration policy.

The guide is written and published as part of the implementation of the Jean Monnet  
educational module of the Erasmus+ program «Migration in the EU: challenges and  
opportunities»/ EUMig – «Migration in the EU: challenges and opportunities» Project number  
574993-EPP-1-2016-1-RU-EPPJMO-MODULE

This study guide is recommended for students pursuing a degree in 41.03.01.Foreign  
Regional Studies.

The project is implemented with financial support from the European Commission.

The material contained in this study guide reflects the author's views. The European  
Commission is not responsible for the content of this publication or its continued use.

## CONTENTS

Introduction .....	4
Unit 1. Migration policy: concept, goals and targets .....	7
Unit 2. Basic models of migration policy .....	11
Unit 3. Basic approaches to implementation of migration policy .....	18
Unit 4. EU international cooperation on migration issues .....	35
4.1 <i>International Organization for Migration</i> .....	35
4.2 UN Refugee Agency .....	46
4.3 <i>International Center for Migration Policy Development</i> .....	55
4.4 The International Labour Organization .....	63
Unit 5. Development and implementation of migration policy at the pan-European level .....	78
5.1 Basic principles of EU immigration policy .....	78
5.2 The establishment and development of common migration policy in the EU .....	82
5.3 EU policy towards third-country nationals .....	95
5.4 EU anti-immigration policy .....	110

## **Itroduction**

The movement of people to near and far distances has been carried out since the first man appeared on Earth, which, according to scientists, happened about 2.6 million years ago in the territory of modern Africa<sup>1</sup>.

During centuries people moved from one place to another influenced by various causes and factors: from climate change, natural disasters, wars, conflicts to the desire for higher incomes and higher standard of living.

Speaking about the current period of migration movements, it is worth noting that migration is an important political tool for regulating the demographic and socio-economic situation in countries. The difference in demographic development forces countries with low birth rates and large number of retired people to “import” young people, and countries with high birth rates and a rapidly growing number of working-age people get rid of “excess” labor resources, reducing unemployment. Such movements become possible due to the political position of “importing” and “exporting” countries, which encourage migration. In this case we are talking about mutually beneficial cooperation of countries in order to solve domestic problems.

However, the states are not always open for migrants. For example, in the 21st century, as a result of numerous military conflicts and civil wars in some countries of Africa and the Middle East, a huge number of forced migrants-refugees, rushed to Europe. Most European countries refuse to accept such a big number of migrants. The current migration crisis forces the EU countries to revise the existing principles and mechanisms for the implementation of migration policies, both in the pan-European space and at the national level.

---

<sup>1</sup> When did the first man appeared?//MyDiscoveries.ru. - 01.02.2016. – URL :<https://mydiscoveries.ru/kogda-poyavilsya-pervyyiy-chelovek>

This study guide is written as part of the implementation of the Jean Monnet educational module of the Erasmus+ program «Migration in the EU: challenges and opportunities». The goal of the project is to form a comprehensive view of the problems of migration and the migration policy of the European Union.

The training module is implemented as part of the mandatory disciplines “Migration problems in Europe” under the optional part of the curriculum for undergraduate students (BA) of the 4<sup>th</sup> year from the Department of Regional Studies and for graduate students (MA) of the 1<sup>st</sup> year. The study of the disciplines contains lecture courses and practical classes and ends with the exam. The material is based on studying two main thematic clusters: the socio-cultural aspects of migration and migration policy in the European region.

The study guide for the first cluster was published in 2017: “Migration in the European Region: Socio-Cultural Dimension”. The guide contains material on such topics as the basic approaches to the definition of the concept of “migration”, demographic aspects of studying population migration, the history of migration in Europe, modern migration situation in Europe, as well as socio-cultural aspects of migration.

The purpose of this study guide is to form students' basic knowledge on general theoretical aspects, as well as on the basic principles and priorities of the migration policy of the European Union at the current stage.

The need for publishing this study guide is motivated by the lack of training materials on migration issues in Europe, which would contain relevant theoretical and practical information on pan-European migration policy.

The guide contains five main units, some of which are divided into paragraphs. Each unit includes questions for self-control, which should draw students' attention to the most important points of the unit. All the topics presented are included in the list of exam questions in the disciplines “Problems of Migration in Europe” both at the undergraduate and graduate levels.

For a more in-depth study of the material presented in the study guide, it is recommended to pay special attention to footnotes that contain explanatory

information and links to sources (official websites of international organizations, their reports, program documents, strategies, etc.)

The manual is recommended when preparing students areas 41.03.01. - “Foreign Regional Studies”, as well as for all those interested in the problems of migration in Europe.